Healthcare Reform out of Nowhere? Policy Reform and the Lack of Programmatic Commitment in Peru

Zoila Ponce de Leon

Appendix

A.1. List of Interviews

(Interviewees who preferred to remain anonymous are not listed here.)

1. Acosta, Julio. SIS leader 2015−16. Lima, Peru, 2 December 2015.
2. Arce, Melitón. Chief MINSA advisor 2006−7; health vice-minister 2007−10. Lima, Peru, 6 February 2016.
3. Arroyo, Juan. ForoSalud national coordinator 2002−4; MINSA vice-minister 2017. Lima, Peru, 10 February 2016.
4. Ayestas, Carlos. Former executive director of health insurance at MINSA. Lima, Peru, 5 June 2017.
5. Barredo, Alfredo. Former manager of the Benefits Division at EsSalud; former operations manager at SIS. Lima, Peru, 24 February 2016.
6. Benavides, Claudia. Former health expert at the Public Budget Division at MEF. Lima, Peru, 29 January 2016.
7. Bernal, Noelia. Assistant professor at Universidad de Piura; former consultant at the Economic and Social Affairs Division at MEF. Lima, Peru, 20 November 2015.
8. Bocangel, Víctor. Health expert at the public budget division at MEF. Lima, Peru, 25 November 2015.
9. Carrasco, Víctor. Professor at Universidad Peruana Cayetano Heredia. Lima, Peru, 13 November 2015.
10. Castro, Julio. Former ForoSalud national coordinator; former dean of the Medical College. Lima, Peru, 24 November 2015.
11. Cuba, Víctor. MINSA director. Lima, Peru, 16 November 2015.
12. Chanamé, César. EsSalud manager 2006−11; health vice-minister 2015. Lima, Peru, 10 February 2016.
13. Cortez, Rafael. Senior economist at the World Bank's Health, Nutrition, and Population Global Practice. Lima, Peru, 28 November 2015.
14. De Habich, Midori. Former health minister of Peru; former head of PHRplus, PRAES and PolSalud. Lima, Peru, 11 December 2015.
15. Del Carmen, José. Health vice-minister 2005−6 and 2012−14. Lima, Peru, 17 February 2016.
16. Escobar, Marcelo. CEO of AC Farma; former president of the Peruvian Association of Health-Provider Entities. Lima, Peru, 14 December 2015.
17. Espinoza, Rubén. Director of Dirección General de Medicamentos, Insumos y Drogas (DIGEMID); former MINSA official. Lima, Peru, 1 December 2015.
18. Fernández, Alberto. Professor at Universidad Peruana Cayetano Heredia. Lima, Peru, 17 November 2015.
19. Flit, Michel. Former manager of the Health Business Division at Pacífico; former CEO of Pacífico EPS; former technical director of the Peruvian Association of Insurance Companies. Lima, Peru, 14 January 2016.
20. Frisancho, Ariel. MINSA director 1995−2000; ForoSalud national coordinator 2011−13. Lima, Peru, 9 December 2015.
21. Garay, José. Former SIS director. Lima, Peru, 16 November 2015.

22. García, Víctor. Former advisor to UPP Congressman Francisco Escudero; former MINSA advisor. Lima, Peru, 15 December 2015.
23. Gianella, Camila. Post-doctoral researcher at Chr. Michelsen Institute. Lima, Peru, 9 November 2015.
24. Giusti, Paulina. Health vice-minister 2014−15; MINSA advisor 2005−7. Lima, Peru, 10 December 2015.
25. Granados, Arturo. PHRplus, PRAES and PolSalud consultant 2003−12; MINSA director 2012−16. Lima, Peru, 28 January 2016.
26. Ipanaqué, Pedro. Health-services consultant at PAHO; former MINSA official. Lima, Peru, 11 November 2015.
27. Lazo, Oswaldo. Professor at Universidad Peruana Cayetano Heredia. Lima, Peru, 11 November 2015.
28. Marchena, Pedro. Former MINSA director. Lima, Peru, 12 November 2015.
29. Mazzetti, Pilar. Former health minister of Peru. Lima, Peru, 16 November 2015.
30. Menchola, Walter. Unidad Nacional congressman 2006−11. Lima, Peru, 28 January 2016.
31. Neelsen, Sven. Research fellow, Institute of Health Policy and Management at Erasmus University Rotterdam. Lima, Peru, 13 November 2015.
32. Nepo, Edgardo. General director of the National Health Council at MINSA. Lima, Peru, 15 January 2016.
33. Oliva, Carlos. Director of the Central Reserve Bank of Peru; former MEF vice-minister. Lima, Peru, 17 November 2015.
34. Pastor, Ada. PHRplus and PRAES consultant 2003−8; MINSA director 2012. Lima, Peru, 22 January 2016.
35. Petrera, Margarita. Coordinator of the Health Observatory Program at the Consorcio de Investigación Económica y Social (CIES); former MINSA advisor. Lima, Peru, 21 October 2015.
36. Philipps, Flor de María. Former national superintendent of SUSALUD; former manager of Pacífico Seguros. Lima, Peru, 18 February 2016.
37. Pichihua, Juan. Former director of Fiscal Decentralisation Policies and Subnational Finances at MEF; former SMI coordinator. Lima, Peru, 28 November 2015.
38. Pino, Anyilo. Former SIS regional manager. Lima, Peru, 23 November 2015.
39. Ponce, Carlos. APRA/Wilson advisor 2006−11; MINSA advisor 2015. Lima, Peru, 18 December 2015.
40. Portocarrero, Augusto. Former director of the Planning and Budget Division at MINSA. Lima, Peru, 8 January 2016.
41. Reyes, Esperanza. Vice-dean of the Faculty of Public Health and Administration at Universidad Peruana Cayetano Heredia. Lima, Peru, 12 November 2015.
42. Ríos, Mario. Former ForoSalud national coordinator. Lima, Peru, 18 November 2015.
43. Ruiz, Jorge. PPC advisor; CEO of the Stella Maris Clinic and board member of the Private Clinics Association of Peru 2002−12. Lima, Peru, 25 January 2016.
44. Saco, Alexandro. Former ForoSalud national coordinator. Lima, Peru, 9 November 2015.
45. Sobrevilla, Alfredo. PolSalud team leader 2012−15; PHRplus and PRAES consultant. Lima, Peru, 19 November 2015.
46. Suárez, Dalia. Former technical secretary of AUS at MINSA. Lima, Peru, 5 February 2016.
47. Tejada, David. PNP advisor 2006−11. Lima, Peru, 28 January 2016.
48. Torres, Fabiola. Research reporter at *Ojo Público*, specialising in health. Lima, Peru, 12 January 2016.

49. Ugarte, Oscar. Former PRAES consultant; health minister 2008−11. Lima, Peru, 27 November 2015.
50. Valenzuela, Alberto. Unidad Nacional advisor; technical director of the Private Clinics' Association of Peru 2008−10; MINSA advisor 2015−16. Lima, Peru, 18 November 2015.
51. Vargas, Gustavo. Coordinator of Health Systems and Services at PAHO. Lima, Peru, 19 November 2015.
52. Vásquez, Ana. SIS official at the Risk Management and Benefits Evaluation Division. Lima, Peru, 2 December 2015.
53. Wilson, Luis. APRA congressman 2006−11; president of the Health Committee. Lima, Peru, 13 February 2016.

A.2. Policy Positions

Table A.2.1. Political Parties' Policy Positions

	Political parties		
	APRA	**Unidad Nacional**	**UPP−PNP**
Control of prices			
A Lot	3.6	14.3	17.6
Some	25.0	0.0	47.1
Little	53.6	28.6	17.6
None	17.9	57.1	14.7
Subsidised housing			
A Lot	0.0	14.3	9.4
Some	37.0	28.6	34.4
Little	33.3	28.6	40.6
None	29.6	28.6	15.6
Subsidised education			
A Lot	22.2	7.1	39.4
Some	29.6	35.7	42.4
Little	29.6	28.6	18.2
None	18.5	28.6	0.0

Source: Author's elaboration based on Parliamentary Elites in Latin America (PELA) study, 2006.

A.3. Timeline

Date	President	

Date | **President**

- 1997 — Alberto Fujimori
- 1998
- 1999
- 2000 — Valentín Paniagua
- 2001
- 2002 — Alejandro Toledo (2001–6)
- 2003
- 2004
- 2005
- 2006
- 2007 — Alan García (2006–11)
- 2008

1997: Free School Insurance (SEG) created

1998: Maternity and Child Insurance (SMI) created

2001: Proposal for universal Public Health Insurance

2001: Integration of SEG and SMI into the new Comprehensive Health Insurance (SIS)

2004: PHRplus starts to work on AUS and PEAS

2005: PHRplus convenes a meeting of representatives from all political parties

2006: The continuation project of PHRplus, PRAES, presents the Agreement of Political Parties on Health

2006 (December): PNP−UPP coalition sends bill to Congress

2006 (December): Unidad Nacional coalition sends bill to Congress

2007: Every poor citizen was able to affiliate to SIS

2007 (January): APRA sends bill to Congress

2007 (January): Margarita Sucari (PNP−UPP) sends bill to Congress

2007 (January): PNP−UPP sends bill to Congress supporting AUS

2007 (February): APRA sends second bill to Congress

2007 (June): Social Security Committee discusses AUS for the first time

2007: PNP and UPP end coalition

2007: AUS subcommittee presents AUS to President García

2008: President of Health Committee in Congress, Wilson (APRA), chairs AUS working group

2008 (September): First time Health Committee in Congress discusses AUS

2008 (October): Oscar Ugarte becomes health minister

2008 (December): Last time Health Committee in Congress discusses AUS and gives verdict

2008 (December): Executive sends second bill to Congress

Date	President	
		2009 (January): PRAES crafts National Implementation Plan of AUS
2008		2009 (March): First floor debate on AUS
		2009 (March): Second floor debate, AUS law is approved
	Alan García (2006−11)	2009 (April): AUS law is enacted
		2009 (June): Implementing body CTIN's first meeting
2009		2009 (November): Executive decree approves PEAS
		2009 (December): Implementation of AUS begins in pilot regions
		2010 (January): CTIN approves regulations of AUS
2010		2010 (January): Lima and Callao become pilot regions of AUS
2011		2011 (July): Law of Public Financing of AUS is approved
2012		2012 (July): Midori de Habich becomes health minister
2013		2013 (January): SIS budgets increase by 100 per cent (1 billion *soles*)
	Ollanta Humala (2011−16)	**2013 (September−December): Executive enacts the 23 legislative decrees**
		2014: National Health Superintendence becomes SUSALUD
2014		2014: Pregnant women and children under five able to affiliate to SIS
		2014 (November): Aníbal Velásquez becomes health minister
2015		2015: Over 50 per cent of the population outside the social security system is insured
2016		2016: USAID Health Office closes

A.4. Main Actors

Figure A.4.1. Main Actors and Connections