Polga-Hecimovich and Trelles, The Organizational Consequences of Politics: A Research Agenda for the Study of Bureaucratic Politics in Latin America

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**Online appendix**

**Surveyed Journals**

To build our dataset of articles, we reviewed 33 top academic journals in political science and related fields. The set begins with top-ranking generalist political science journals: *The American Political Science Review* (APSR), the *American Journal of Political Science* (AJPS), the *Journal of Politics* (JoP), and the *British Journal of Political Science* (BJPS), as well as the *Political Research Quarterly* (PRQ) and *Annual Review of Political Science* (ARPS). It also includes four leading journals on international relations and comparative politics: *World Politics* (WP), *Comparative Politics* (CP), *Comparative Political Studies* (CPS), and the *International Political Science Review* (IPSR). Next, we include the five top Latin American-centric journals published in the U.S. and Europe: *Latin American Politics and Society* (LAPS), the *Latin American Research Review* (LARR), the *Journal of Latin American Studies* (JLAS), the *Journal of Politics in Latin America* (JPLA), and *Latin American Perspectives* (LAP). We also include the Latin American counterparts to these regionally-focused journals: *América Latina Hoy* (ALH; from Spain), *Política y Gobierno* (PyG; from Mexico), *Desarrollo Económico* (DE; from Argentina), *Revista de Ciencia Política* (RCP; from Chile), and the *Brazilian Political Science Review* (BPSR), *Revista Brasileira de Ciências Sociais* (RBSC), *Revista de Sociologia Política* (RSP), DADOS *Revista de Ciências Sociais* (DADOS), and *Novos Estudos* CEBRAP (NE-CEBRAP), all of which are from Brazil. We conclude by surveying some top journals in sociology and economics, including the *American Sociological Review* (ASR), *American Journal of Sociology* (AJS), and the *Annual Review of Sociology* (ARS), as well as the *Journal of Law, Economics, and Organization* (JLEO), *Studies in Comparative International* *Development* (SCID), *Journal of Public Economics* (JPE), and *Economía*, and *Economía y Sociedad* (EyS). The only specifically public administration journal included is *Governance.*

**Note on Content Classification**

We include 20 mutually exclusive and collectively exhaustive categories that cover a wide range of topics in bureaucratic politics. *Agency development* refers to how bureaucratic institutions evolve, transform or disappear over time; *appointment* refers to the logic behind assigning positions in different levels of the bureaucratic structure; *autonomy* refers to levels of independence of bureaucratic agencies; *bureaucratic capacity* refers to the ability of an agency to deliver policy programs; *civil service* refers to the professionalization of workers within the bureaucracy; *control of bureaucracy* refers to the different administrative and normative arrangements that allow management to take place; *corruption* refers to a practice or action that violates –or fails to comply with– a formal norm related to any public administration procedure; *delegation* refers to the degree to which bureaucratic agencies represent the interest of a third party, usually the head of government; *executive branch* refers to the different organizational and administrative bureaucratic arrangements that allow the head of state to exercise its functions; *governance* refers to the degree to which the bureaucracy fosters or inhibits political stability; *implementation* is the execution of a policy; *networks* refers to the internal dynamic within –and between– different bureaucratic structures; *oversight* refers to the degree to which the bureaucracy is used to supervise a process or the degree to which other institutions (i.e. legislature or the judiciary) supervise the bureaucracy; *public management* refers to administrative procedures followed by the bureaucracy; *reform* refers to changes to the bureaucratic normative framework; *regulation* refers to the formal normative framework used by bureaucratic structures to operate; *private sector-bureaucracy* refers to the relationship between the private sector and bureaucratic institutions; *state capacity* refers to the ability of a government to administer its territory effectively; *street level bureaucracy* refers to the relationship between bureaucratic institutions and citizens; and *technocracy* refers to the degree to which bureaucratic institutions adopt technical –instead of political– criteria to operate.

We deliberately leave aside articles related to participatory and bureaucratic budgeting *–*deliberation regarding the amount and allocation of resources used by the Executive Branch– because they deal with a previous stage in the decision-making process outside our central topic. In the same way, we exclude articles dealing with clientelismfrom a purely political perspective.

**Note on State and Bureaucratic Capacity**

*State capacity* and *bureaucratic capacity* are analytically distinct but related terms. State capacity refers to the ability of a government to administer its territory effectively ([Skocpol 1985](#_ENREF_112)), whether that is through its ability to raise revenue, control a consolidated piece of territory, or hold a monopoly of violence over a given population. Yet scholars’ use of state capacity also often invokes the related concept of bureaucratic capacity, which is an agency- rather than state-level attribute ([Soifer and Hau 2008](#_ENREF_116); [Hendrix 2010](#_ENREF_54)). Essentially, bureaucratic capacity refers to the ability of an agency to deliver policy programs as they were designed, and is a function of the agency structure, organizational management, access to resources, and bureaucrats’ specialized knowledge or informational advantages in a certain policy domain. In many instances, state capacity cannot exist independently of bureaucratic capacity, since the state can only raise revenue, for instance, through the actions of some organized tax-collecting agency that requires a certain level of organizational capacity to carry out its mission. Consequently, we employ both terms in our literature survey and subsequent analysis.

**Number of Publications by Country**

|  |  |  |
| --- | --- | --- |
| Country | Number | % |
| None | 21 | 16.0 |
| Argentina | 15 | 11.5 |
| Bolivia | 1 | 0.8 |
| Brazil | 33 | 25.2 |
| Chile | 14 | 10.7 |
| Colombia | 3 | 2.3 |
| Costa Rica | 3 | 2.3 |
| Cuba | 2 | 1.5 |
| Dominican | 1 | 0.8 |
| Ecuador | 1 | 0.8 |
| El Salvador | 2 | 1.5 |
| Guatemala | 2 | 1.5 |
| Honduras | 2 | 1.5 |
| Mexico | 8 | 6.1 |
| Nicaragua | 2 | 1.5 |
| Panama | 2 | 1.5 |
| Paraguay | 0 | 0.0 |
| Peru | 4 | 3.1 |
| Uruguay | 2 | 1.5 |
| Venezuela | 1 | 0.8 |
| Latin America | 7 | 5.3 |
| Cross national | 5 | 3.8 |
|  | 131 | 100.0 |

**Source**: Authors.

**Note:** Totals exceed N of 107 due to some articles' focus on multiple countries

The Cross National category includes articles that deal with Latin America and other regions of the world.

**Articles on Bureaucratic Politics in Latin America Published in 33 Journals (2000–2015)**

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Alcañiz, Isabella. 2010. "Bureaucratic Networks and Government Spending: A Network Analysis of Nuclear Cooperation in Latin America." *Latin American Research Review* 45(1): 148-72.

Alesina, Alberto, and Guido Tabellini. 2008. "Bureaucrats or Politicians? Part II: Multiple Policy Tasks." *Journal of Public Economics* 92(3-4): 426-47.

Amengual, Matthew. 2011. "Cambios en la capacidad del Estado para enfrentar las violaciones de las normas laborales. Los talleres de confección de prendas de vestir en Buenos Aires." *Desarrollo Económico* 51(202-203): 291-311.

Arana Araya, Ignacio. 2013. "Informal Institutions and Horizontal Accountability: Protocols in the Chilean Budgetary Process." *Latin American Politics and Society* 55(4): 74-94.

Baird, Marcelo Fragano, and Ivan Filipe de Almeida Lopes Fernandes. 2014. "Flying in Clear Skies: Technical Arguments Influencing ANAC Regulations." *Brazilian Political Science Review* 8(2): 70-92.

Batista da Silva, Mariana. 2011. "Independence after Delegation? Presidential Calculus and Political interference in Brazilian Regulatory Agencies." *Brazilian Political Science Review* 5(2): 39-74.

Bendor, Jonathan, and Dilip Mookherjee. 1987. "Institutional Structure and the Logic of Ongoing Collective Action." *The American Political Science Review* 81(1): 129-54.

Betancourt, Ernesto F. 2000. "Selected technical assistance needs for democratic and institutional transformation during the Cuban transition." *Studies in Comparative International Development* 34(4): 34-72.

Bevir, Mark. 2011. "Governança democrática: uma genealogia." *Revista de Sociologia e Política* 19(39): 103-14.

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Cárdenas, Mauricio. 2010. "State Capacity in Latin America." *Economía: Journal of the Latin American and Caribbean Economic Association (LACEA)* 10(2): 1-45.

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Carreón Guillén, Javier, Cruz García Lirios, María de Lourdes Morales Flores, Jorge Hernández Valdés, Francisco Javier Rosas Ferrusca, and Bertha Rivera Varela. 2013. "El desarrollo local sustentable en la esfera ciudadana y comunitaria. Implicaciones para la gobernanza de los recursos naturales." *Economía y Sociedad* 18 (44):35-48.

Chartock, Sarah. 2011. "How Movement Strength Matters: Social Movement Strength and the Implementation of Ethnodevelopment Policy in Ecuador and Peru." *Studies in Comparative International Development* 46(3): 298-320.

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Coehlo, Vera Schattan P., Alexandre Ferraz, Fabiola Fanti, and Meire Ribeiro. 2010. "Mobilização e Participação: Um Jogo de Soma Zero?" *Novos Estudos - CEBRAP* 86:121-39.

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Donaghy, Maureen M. 2011. "Do Participatory Governance Institutions Matter? Municipal Councils and Social Housing Programs in Brazil." *Comparative Politics* 44(1): 83-102.

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